

HI H 423, Enacted

Hawaii

SUMMARY: Amends the motion picture, digital media, and film production income tax credit; provides an option to claim a workforce development tax credit for local hires by a qualified production in certain counties; grants a production the option of providing alternative marketing opportunities; requires evidence of efforts to hire local personnel and acquire products and services locally as a condition of claiming the tax credit.

Legislative History and

Analysis

Changes in Bill text reflected as:

~~Text Deleted~~

Text Added

~~Text Vetoed~~

Current Legislative Status

01/20/2017 INTRODUCED.

01/23/2017 To HOUSE Committee on ECONOMIC DEVELOPMENT AND BUSINESS.

01/23/2017 Subsequent referral set for: HOUSE Committee on FINANCE.

02/07/2017 In Committee: Hearing Scheduled.

02/10/2017 In HOUSE Committee on ECONOMIC DEVELOPMENT AND BUSINESS: Voted do pass with amendment.

02/16/2017 From HOUSE Committee on ECONOMIC DEVELOPMENT AND BUSINESS: Do pass as amended (HD1).

02/16/2017 In HOUSE. Read second time. Committee amendment adopted. House Draft 1.

02/16/2017 To HOUSE Committee on FINANCE.

02/24/2017 In Committee: Hearing Scheduled.

02/28/2017 In HOUSE Committee on FINANCE: Voted do pass with amendment.

03/03/2017 From HOUSE Committee on FINANCE: Do pass as amended (HD2).

03/03/2017 Forty-eight (48) hours notice.

03/07/2017 In HOUSE. Committee amendment adopted on third reading. House Draft 2.

03/07/2017 In HOUSE. Read third time. Passed HOUSE. *****To SENATE.

03/09/2017 To SENATE Committee on ECONOMIC DEVELOPMENT, TOURISM, AND TECHNOLOGY.

03/09/2017 Subsequent referral set for: SENATE Committee on WAYS AND MEANS.

03/10/2017 In Committee: Public Hearing Scheduled.

03/13/2017 In SENATE Committee on ECONOMIC DEVELOPMENT, TOURISM, AND TECHNOLOGY: Voted do pass with amendment.

03/13/2017 Rereferred to SENATE Committee on ECONOMIC DEVELOPMENT, TOURISM, AND TECHNOLOGY.
03/13/2017 Subsequent referral set for: SENATE Committee on WAYS AND MEANS.
03/13/2017 Subsequent referral set for: SENATE Committee on JUDICIARY AND LABOR.
03/24/2017 From SENATE Committee on ECONOMIC DEVELOPMENT, TOURISM, AND TECHNOLOGY: Do pass as amended (SD1).
03/24/2017 In SENATE. Read second time. Committee amendment adopted. Senate Draft 1.
03/24/2017 To SENATE Committee on WAYS AND MEANS.
03/24/2017 Additionally referred to SENATE Committee on JUDICIARY AND LABOR.
03/24/2017 In Committee: Bill Scheduled for Decision Making.
03/30/2017 In SENATE Committee on JUDICIARY AND LABOR: Voted do pass with amendment.
03/30/2017 In SENATE Committee on WAYS AND MEANS: Voted do pass with amendment.
04/06/2017 From SENATE Committee on WAYS AND MEANS: Do pass as amended (SD2).
04/06/2017 From SENATE Committee on JUDICIARY AND LABOR: Do pass as amended (SD2).
04/06/2017 Forty-eight (48) hours notice.
04/11/2017 In SENATE. Committee amendment adopted on third reading. Senate Draft 2.
04/11/2017 In SENATE. Read third time. Passed SENATE. *****To HOUSE for concurrence.
04/13/2017 In HOUSE. HOUSE disagreed to SENATE amendments.
04/20/2017 *****To CONFERENCE Committee.
04/20/2017 In CONFERENCE Committee: Meeting scheduled.
04/21/2017 In CONFERENCE Committee: Meeting will Reconvene.
04/25/2017 In CONFERENCE Committee: Meeting will Reconvene.
04/26/2017 In CONFERENCE Committee: Meeting will Reconvene.
04/27/2017 In CONFERENCE Committee: Meeting will Reconvene.
04/28/2017 In CONFERENCE Committee: Meeting will Reconvene.
04/28/2017 In CONFERENCE Committee: Voted do pass as amended.
04/28/2017 From CONFERENCE Committee: Do pass as amended in Conference Draft 1.
05/02/2017 In SENATE. Read final time. CONFERENCE Committee draft adopted by SENATE.
05/02/2017 In HOUSE. Read final time. CONFERENCE Committee draft adopted by HOUSE.
05/03/2017 *****To GOVERNOR.
07/10/2017 Signed by GOVERNOR.
07/10/2017 Act No. 143

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session: Hawaii The 28th
Legislature cite: 2017 HI
H 423
Enacted
July 10, 2017

Woodson

HOUSE OF REPRESENTATIVES

H.B. NO. 423

TWENTY-NINTH LEGISLATURE, 2017

H.D. 2

STATE OF HAWAII

S.D. 2

C.D. 1

A BILL FOR AN ACT

RELATING TO FILM AND DIGITAL MEDIA INDUSTRY DEVELOPMENT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds that the film industry in Hawaii is an important component of a diversified economy. The legislature also finds that the motion picture, digital media, and film production income tax credit has been effective in stimulating the economy and creating quality jobs in a clean industry while promoting Hawaii as a visitor destination.

The legislature further finds that the film production process can extend over several years due to extensive planning and development in the preproduction stage. The motion picture, digital media, and film production income tax credit's current sunset date of January 1, 2019, will discourage new productions that may be in the development and preproduction phases at that point in time.

The legislature also finds that additional amendments to the motion picture, digital media, and film production income tax credit are needed to ensure it continues to benefit the State.

The purpose of this Act is to, among other things:

- (1) Extend the motion picture, digital media, and film production income tax credit for an additional seven years to provide stability and economic incentive predictability for the film industry, so Hawaii remains competitive and comparable to other jurisdictions in attracting qualified productions, which generates additional revenue, jobs, and tourism marketing exposure; and
- (2) Amend the qualifications a production must meet in order to claim the credit.

SECTION 2. Section 235-17, Hawaii Revised Statutes, is amended to read as follows:

“Section 235-17 Motion picture, digital media, and film production income tax credit. (a) Any law to the contrary notwithstanding, there shall be allowed to each taxpayer subject to the taxes imposed by this chapter, an income tax credit that shall be deductible from the taxpayer's net income tax liability, if any, imposed by this chapter for the taxable year in which the credit is properly claimed. The amount of the credit shall be:

- (1) Twenty per cent of the qualified production costs incurred by a qualified production in any county of the State with a population of over seven hundred thousand; or
- (2) Twenty-five per cent of the qualified production costs incurred by a qualified production in any county of the State with a population of seven hundred thousand or less.

A qualified production occurring in more than one county may prorate its expenditures based upon the amounts spent in each county, if the population bases differ enough to change the percentage of tax credit.

In the case of a partnership, S corporation, estate, or trust, the tax credit allowable is for qualified production costs incurred by the entity for the taxable year. The cost upon which the tax credit is computed shall be determined at the entity level. Distribution and share of credit shall be determined by rule.

If a deduction is taken under section 179 (with respect to election to expense depreciable business assets) of the Internal Revenue Code of 1986, as amended, no tax credit shall be allowed for those costs for which the deduction is taken.

The basis for eligible property for depreciation of accelerated cost recovery system purposes for state income taxes shall be reduced by the amount of credit allowable and claimed.

- (b) The credit allowed under this section shall be claimed against the net income tax liability for the taxable year. For the purposes of this section, "net income tax liability" means net income tax liability reduced by all other credits allowed under this chapter.
- (c) If the tax credit under this section exceeds the taxpayer's income tax liability, the excess of credits over liability shall be refunded to the taxpayer; provided that no refunds or payment on account of the tax credits allowed by this section shall be made for amounts less than \$1. All claims, including any amended claims, for tax credits under this section shall be filed on or before the end of the twelfth month following the close of the taxable year for which the credit may be claimed. Failure to comply with the foregoing provision shall constitute a waiver of the right to claim the credit.
- (d) To qualify for this tax credit, a production shall:
 - (1) Meet the definition of a qualified production specified in subsection ~~(h)~~; **(m)**;
 - (2) Have qualified production costs totaling at least \$200,000;
 - (3) Provide the State ~~, at~~ **a qualified Hawaii promotion, which shall be at** a minimum, a shared-card, end title screen credit, where applicable;
 - (4) Provide evidence of reasonable efforts to hire local talent and crew; ~~and~~
 - (5) **Provide evidence when making any claim for products or services acquired or rendered outside of this State that reasonable efforts were unsuccessful to secure and use comparable products or services within this State;**
 - ~~(5)~~ **(6)** Provide evidence of financial or in-kind contributions or educational or workforce development efforts, in partnership with related local industry labor organizations, educational institutions, or both, toward the furtherance of the local film and television and digital media industries.
- (e) On or after July 1, 2006, no qualified production cost that has been financed by investments for which a credit was claimed by any taxpayer pursuant to section 235-110.9 is eligible for credits under this section.
- (f) To receive the tax credit, the taxpayer shall first prequalify the production for the credit by registering with the department of business, economic development, and tourism during the development or preproduction stage. ~~Failure to comply with this provision may constitute a waiver of the right to claim the credit.~~
- (g) The director of taxation shall prepare forms as may be necessary to claim a credit under this section. The director may also require the taxpayer to furnish information to ascertain the validity of the claim for credit made under this section and may adopt rules necessary to effectuate the purposes of this section pursuant to chapter 91.

(h) Every taxpayer claiming a tax credit under this section for a qualified production shall, no later than ninety days following the end of each taxable year in which qualified production costs were expended, submit a written, sworn statement to the department of business, economic development, and tourism, **together with a verification review by a qualified certified public accountant using procedures prescribed by the department of business, economic development, and tourism**, identifying:

- (1) All qualified production costs as provided by subsection (a), if any, incurred in the previous taxable year;
- (2) The amount of tax credits claimed pursuant to this section, if any, in the previous taxable year; and
- (3) The number of total hires versus the number of local hires by category and by county.

This information may be reported from the department of business, economic development, and tourism to the legislature in redacted form pursuant to subsection (i)(4).

(i) The department of business, economic development, and tourism shall:

- (1) Maintain records of the names of the taxpayers and qualified productions thereof claiming the tax credits under subsection (a);
- (2) Obtain and total the aggregate amounts of all qualified production costs per qualified production and per qualified production per taxable year;
- (3) Provide a letter to the director of taxation specifying the amount of the tax credit per qualified production for each taxable year that a tax credit is claimed and the cumulative amount of the tax credit for all years claimed; and
- (4) Submit a report to the legislature no later than twenty days prior to the convening of each regular session detailing the non-aggregated qualified production costs that form the basis of the tax credit claims and expenditures, itemized by taxpayer, in a redacted format to preserve the confidentiality of the taxpayers claiming the credit.

Upon each determination required under this subsection, the department of business, economic development, and tourism shall issue a letter to the taxpayer, regarding the qualified production, specifying the qualified production costs and the tax credit amount qualified for in each taxable year a tax credit is claimed. The taxpayer for each qualified production shall file the letter with the taxpayer's tax return for the qualified production to the department of taxation. Notwithstanding the authority of the department of business, economic development, and tourism under this section, the director of taxation may audit and adjust the tax credit amount to conform to the information filed by the taxpayer.

(j) Total tax credits claimed per qualified production shall not exceed \$15,000,000.

(k) Qualified productions shall comply with subsections (d), (e), (f), and (h).

(l) **The total amount of tax credits allowed under this section in any particular year shall be \$35,000,000; however, if the total amount of credits applied for in any particular year exceeds the aggregate amount of credits allowed for such year under this section, the excess shall be treated as having been applied for in the subsequent year and shall be claimed in such year; provided that no excess shall be allowed to be claimed after December 31, 2025.**

~~(l)~~ (m) For the purposes of this section:

"Commercial":

- (1) Means an advertising message that is filmed using film, videotape, or digital media, for dissemination via television broadcast or theatrical distribution;
- (2) Includes a series of advertising messages if all parts are produced at the same time over the course of six consecutive weeks; and
- (3) Does not include an advertising message with Internet-only distribution.

"Digital media" means production methods and platforms directly related to the creation of cinematic imagery and content, specifically using digital means, including but not limited to digital cameras, digital sound equipment, and computers, to be delivered via film, videotape, interactive game platform, or other digital distribution media.

"Post-production" means production activities and services conducted after principal photography is completed, including but not limited to editing, film and video transfers, duplication, transcoding, dubbing, subtitling, credits, closed captioning, audio production, special effects (visual and sound), graphics, and animation.

"Production" means a series of activities that are directly related to the creation of visual and cinematic imagery to be delivered via film, videotape, or digital media and to be sold, distributed, or displayed as entertainment or the advertisement of products for mass public consumption, including but not limited to scripting, casting, set design and construction, transportation, videography, photography, sound recording, interactive game design, and post-production. "Qualified production":

- (1) Means a production, with expenditures in the State, for the total or partial production of a feature-length motion picture, short film, made-for-television movie, commercial, music video, interactive game, television series pilot, single season (up to twenty-two episodes) of a television series regularly filmed in the State (if the number of episodes per single season exceeds twenty-two, additional episodes for the same season shall constitute a separate qualified production), television special, single television episode that is not part of a television series regularly filmed or based in the State, national magazine show, or national talk show. For the purposes of subsections (d) and (j), each of the aforementioned qualified production categories shall constitute separate, individual qualified productions; and
- (2) Does not include:
 - (A) News;
 - (B) Public affairs programs;
 - (C) Non-national magazine or talk shows;
 - (D) Televised sporting events or activities;
 - (E) Productions that solicit funds;
 - (F) Productions produced primarily for industrial, corporate, institutional, or other private purposes; and
 - (G) Productions that include any material or performance prohibited by chapter 712.

"Qualified production costs" means the costs incurred by a qualified production within the State that are subject to the general excise tax under chapter 237 or income tax under this chapter and that have not been financed by any investments for which a credit was or will be claimed pursuant to section 235-110.9. Qualified production costs include but are not limited to:

- (1) Costs incurred during preproduction such as location scouting and related services;

- (2) Costs of set construction and operations, purchases or rentals of wardrobe, props, accessories, food, office supplies, transportation, equipment, and related services;
- (3) Wages or salaries of cast, crew, and musicians;
- (4) Costs of photography, sound synchronization, lighting, and related services;
- (5) Costs of editing, visual effects, music, other post-production, and related services;
- (6) Rentals and fees for use of local facilities and locations, including rentals and fees for use of state and county facilities and locations that are not subject to general excise tax under chapter 237 or income tax under this chapter;
- (7) Rentals of vehicles and lodging for cast and crew;
- (8) Airfare for flights to or from Hawaii, and interisland flights;
- (9) Insurance and bonding;
- (10) Shipping of equipment and supplies to or from Hawaii, and interisland shipments; and
- (11) Other direct production costs specified by the department in consultation with the department of business, economic development, and tourism; provided that any government-imposed fines, penalties, or interest that are incurred by a qualified production within the State shall not be "qualified production costs."

SECTION 3. Act 88, Session Laws of Hawaii 2006, as amended by Act 89, Session Laws of Hawaii 2013, is amended by amending section 4 to read as follows:

"SECTION 4. This Act shall take effect on July 1, 2006; provided that:

- (1) Section 2 of this Act shall apply to qualified production costs incurred on or after July 1, 2006, and before January 1, ~~2019~~; **2026**; and
- (2) This Act shall be repealed on January 1, ~~2019~~; **2026**, and section 235-17, Hawaii Revised Statutes, shall be reenacted in the form in which it read on the day before the effective date of this Act."

SECTION 4. No rule shall be adopted pursuant to chapter 91, Hawaii Revised Statutes, to expand the scope of section 235-17, Hawaii Revised Statutes, if the rule conflicts with the legislative intent of that section.

SECTION 5. The department of business, economic development, and tourism shall submit an annual report on the activities and expenditures of the motion picture, digital media, and film production income tax credit to the legislature no later than twenty days prior to each regular session until the tax credit expires.

SECTION 6. No later than January 1, 2018, and each January 1 thereafter, each film production that has production expenditures of \$1,000,000 or more and is claiming a tax credit pursuant to section 235-17, Hawaii Revised Statutes, shall obtain an independent third party certification of qualified production costs eligible for the motion picture, digital media, and film production income tax credit in the form of a tax opinion, as required under section 235-17(h), Hawaii Revised Statutes, submitted to the department of business, economic development, and tourism.

SECTION 7. Beginning January 1, 2018, the department of business, economic development, and tourism, in collaboration with the department of taxation, shall submit to the governor and the legislature an annual report on the number of jobs created in the State by, and the fiscal impact to the State of, those film productions receiving the motion picture, digital media, and film production income tax credit in the State.

SECTION 8. Statutory material to be repealed is bracketed and stricken. New statutory material is underscored.

SECTION 9. This Act shall take effect on December 31, 2018; provided that section 2 shall apply to taxable years beginning after December 31, 2018.